

Report to the Planning
Committee

19 March 2019

Cabinet
15 April 2019



Wards: All

**Supplementary Planning Document (SPD) 5:
Hull City Centre Parking Strategy**

Report of the City Economic Development and Regeneration Manager

This item is not exempt
Therefore exempt reasons are not applicable

This is a key decision. The matter is in the Forward Plan
Forward Plan number 0065/17

1. Purpose of the Report and Summary

1.1 This report takes forward aspects of the Local Plan in relation to city centre parking. It summarises representations received during consultation on the City Centre Parking Strategy Supplementary Planning Document (SPD) and proposes amendments to the SPD in response to comments received.

1.2 Given the extensive responses received and the need for changes to the SPD, in accordance with the Cabinet recommendations of July 2018, Cabinet endorsement of the final SPD is required.

2. Recommendations

2.1 Cabinet agree the responses to the representations and the amended SPD prior to a final notification to adopt; and

2.2 Cabinet agree the final SPD, including any minor revisions, to be adopted by the City Economic Development and Regeneration Manager in consultation with the Portfolio Holder for Regeneration.

3. Reasons for Recommendations

3.1 SPD5: Hull City Centre Parking Strategy seeks to provide

guidance and advice on the implementation of parking policies in the Hull Local Plan 2016-32 and thereby manage parking demand in the City centre.

4. Impact on other Executive Committees (including Area Committees)

4.1 SPD5: Hull City Centre Parking Strategy will impact on development proposals in the city centre and surrounding area, and will be used by Planning Committee in the determination of planning applications.

5. Background

5.1 At the meetings of Planning Committee on 17th July 2018 and Cabinet on 23rd July 2018, Members agreed to approve draft SPD5: Hull City Centre Parking Strategy for the purpose of seeking representations for a period of 6 weeks.

5.2 The Parking Strategy, as a Supplementary Planning Document, builds on the Hull Local Plan 2016-32, adopted on 23rd November 2017, by providing more detail for the implementation of policies in the plan.

5.3 Recent developments in Hull city centre have led to increased pressure on parking in the city centre and surrounding areas. The strategy seeks to manage parking in the city centre and surrounding areas to meet the needs of employees, residents, shoppers and visitors, in order to support the city centre economy. It seeks to encourage a change in travel behaviour towards more environmentally sustainable modes, whilst recognising the importance of creating an easily accessible city centre.

6. Issues for Consideration

6.1 Public consultation on the Parking Strategy SPD took place between 24th October and 30th November 2018. Availability of the SPD was advertised in Hull Daily Mail and a press release was issued. The Hull Daily Mail ran a feature on the consultation. The SPD was available to view online and at the Guildhall, Wilson Centre, History Centre and at libraries and customer service centres. In addition, the Parking Strategy was part of the City Centre Key Development Sites Exhibition at Trinity Market, and a consultation bus visited Holderness Road, Hessle Road, North Point and Hall Road Tesco. Around 30 potential consultees were emailed directly with details of the consultation.

6.2 Comments were received from 14 respondents and these are set out in Appendix 1. Comments were, in general, supportive of the direction of the parking strategy.

Particular issues raised included:

- More electric vehicle charging points needed;
- Greater use of technology can promote car clubs and car sharing;
- Concern with potential loss of car parks to development;
- Concern with condition of multi-storey car parks and their safety and security;
- Support for 24/7 opening of car parks;
- New residential developments should provide parking for the new residents;
- More park and ride sites are needed around the city;
- Support for development of bus services and cycle facilities to encourage use of these modes;
- Provision of free or low cost car parking to support the city centre economy.

6.3 Detailed responses were received from the following:

- Residents of Kingston Square – concern with conflict between residents and theatregoers parking;
- Hull Civic Society – the number of long stay car parking spaces should not be restricted; the 2-hour parking zone should not be extended into surrounding areas.
- Highways England – main concern with traffic generation and its impact on the strategic road network; support limiting car parking and encouraging sustainable modes in order to reduce the number of vehicles travelling to and from the SRN.

6.4 Some amendments to the strategy are proposed in response to comments received. In summary, these are:

- Adding reference to the number of on-street parking spaces;
- Clarifying that the strategy covers both the central controlled parking zone and the surrounding 2-hour parking zone;
- Adding Londesborough Street car park;
- Adding reference to the number of resident parking permit holders;
- Adding reference to lift-sharing as a means of reducing the demand for parking.

6.5 The amended SPD is attached at Appendix 2.

7. Options and Risk Assessment

7.1 The city does not currently have a parking strategy for the city centre or planning guidance covering parking issues. The City Centre Parking Strategy SPD will enable the Council to oversee central parking in a co-ordinated way rather than dealing with planning applications in an ad-hoc way. It will provide guidance to developers on the implementation of policies in the Local Plan, and support sustainable development and an accessible city centre.

8. Consultation

8.1 The consultation undertaken on the draft City Centre Parking Strategy SPD is set out in section 6 of this report.

9. Comments of the Monitoring Officer (Town Clerk)

9.1 Having consulted on the draft SPD, it is appropriate to take into account responses to the consultation and, where appropriate, amend the SPD before adopting it. However, the SPD cannot create additional policy above that provided in the Local Plan and particular care should be taken to not be too prescriptive about suggested uses or design where it is not particularised in the Local Plan.

10. Comments of the Section 151 Officer (Director of Finance and Transformation)

10.1 As the report sets out, the instigation of a parking strategy SPD will enable the Council to oversee parking in the city centre in a co-ordinated manner which will balance both environmental and developmental considerations. This being the case, it would appear reasonable to progress the recommendations.

11. Comments of the City Human Resources Manager and compliance with the Equality Duty

11.1 There are no staffing issues arising from the Strategy. In terms of equalities, there were a number of concerns raised in relation to disabled parking (access in multi storey, dropped kerbs) that do not appear to have been addressed in the strategy document.

12. Comments of Overview and Scrutiny

12.1 The Infrastructure and Energy Overview and Scrutiny Commission was consulted on the original version of this report at its meeting of Wednesday, 11 July, 2018. The Commission made the following recommendations:

- a) That the Strategy be reviewed on a regular basis in order to encompass changes to the City's road network, residential and

commercial development, and developments in modes of transport, such as electric vehicles.

- b) That, as previously requested by this Commission, a city-wide Parking Strategy be written in a timely manner, and be presented to this Commission for consultation, and consideration prior to final agreement. (Ref. Sc5267).

13. Comments of the Portfolio Holder for Economic Investment, Regeneration and Planning, Land and Property

- 13.1 “The Local Plan identified the city centre as a key location for new development. The Parking Strategy SPD identifies what levels of parking should be provided to enable shifts to less polluting forms of transport whilst enabling the successful development of the city centre. I support the amended SPD which is now fully supported by local people and businesses”.

14. Comments of the Portfolio Holder for Operational Services

- 14.1 “Parking provision remains a challenge across the city but it is important that city centre parking is appropriately managed and provided, and a level of 20% of the Local Plan citywide standard is appropriate to help mitigate excessive car use”.

Alex Codd, City Economic Development & Regeneration Manager

Contact Officer: Chris Cumberlin; Telephone No.: 612386

Officer Interests: None

Background Documents: -

Hull Local Plan 2016 – 2032

Implications Matrix

I have informed and sought advice from HR, Legal, Finance, Overview and Scrutiny and the Climate Change Advisor and any other key stakeholders i.e. Portfolio Holder, relevant Ward Members etc prior to submitting this report for official comments	Yes
I have considered whether this report requests a decision that is outside the Budget and Policy Framework approved by Council	Yes
Value for money considerations have been accounted for within the report	Yes
The report is approved by the relevant City Manager	Yes
I have included any procurement/commercial issues/implications within the report	Yes
I have considered the potential media interest in this report and liaised with the Media Team to ensure that they are briefed to respond to media interest.	Yes
I have included any equalities and diversity implications within the report and where necessary I have completed an Equalities Impact Assessment and the outcomes are included within the report	Yes
Any Health and Safety implications are included within the report	Yes
Any human rights implications are included within the report	Yes
I have included any community safety implications and paid regard to Section 17 of the Crime and Disorder Act within the report	Yes
I have liaised with the Climate Change Advisor and any environmental and climate change issues/ sustainability implications are included within the report.	Yes He sits on the project team responsible for producing the SPD.
I have included information about how this report contributes to the City Plan/ Area priorities within the report.	Yes By supporting the delivery of a quality city centre environment.
I have considered the impact on air quality, carried out an appropriate assessment and included any resulting actions or	Yes The 20% policy standard supports a shift away from car dependency in

opportunities necessary to improve air quality in the report.	the city centre.
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